

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 EURE-00 SSO-00 INRE-00 NSCE-00 USIE-00  
CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03 NSAE-00 NSC-05  
PA-01 PRS-01 SP-02 SS-15 IO-13 ACDA-07 /072 W  
-----252014Z 041230 /47

O R 251928Z JAN 77  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC IMMEDIATE 5027  
USMISSION USBERLIN IMMEDIATE  
INFO AMEMBASSY BERLIN  
AMEMBASSY LONDON  
AMEMBASSY MOSCOW  
AMEMBASSY PARIS  
USMISSION NATO BRUSSELS

C O N F I D E N T I A L SECTION 01 OF 03 BONN 01463

E.O. 11652: GDS  
TAGS: PFOR PGOV WB GW GE UR US UK FR  
SUBJECT: CONTINGENCY PRESS GUIDANCE FOR MEETING  
SOVIET OR GDR PROTEST ON GENSCHER VISITS TO  
BERLIN

REFS: (A) USBER 247; (B) BONN 1222

BEGIN SUMMARY. THE BONN GROUP HAS REACHED  
AGREEMENT ON PRESS STATEMENTS WHICH MIGHT BE USED BY  
THE US, AND IF APPROPRIATE FRENCH, EMBASSIES AND  
MISSIONS IF THERE ARE FURTHER SOVIET OR GDR PROTESTS  
CONCERNING FRG FOREIGN MINISTER GENSCHER'S VISITS TO  
BERLIN. THE EMBASSY BELIEVES IT WILL BE DESIRABLE  
TO ISSUE THE STATEMENT(S) AS SOON AS POSSIBLE AFTER  
PUBLICATION OF AN EASTERN PROTEST AND PROPOSES TO DO  
SO UNLESS INSTRUCTED TO THE CONTRARY. END SUMMARY.

1. GIVEN THE PUBLIC GDR COMPLAINT ABOUT FOREIGN  
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MINISTER GENSCHER'S VISIT TO BERLIN LAST WEEK TO MEET  
WITH FRENCH MINISTER DE GUIRINGAUD (REF B), THE  
BONN GROUP ON JANUARY 25 CONSIDERED IT LIKELY THAT  
THERE WOULD BE A SIMILAR PROTEST AFTER  
GENSCHER'S JANUARY 26 VISIT TO BERLIN WITH THE VICE  
PRESIDENT. THE BONN GROUP RECALLED THAT AFTER  
GENSCHER'S VISIT TO BERLIN WITH SECRETARY KISSINGER

IN 1975, A GDR PROTEST HAD BEEN FOLLOWED A DAY LATER WITH A PUBLIC SOVIET PROTEST. IT WAS CONSIDERED LIKELY THAT THE SOVIETS MIGHT FOLLOW THE SAME PATTERN ON THIS OCCASION AS WELL, POSSIBLY TREATING BOTH OF GENSCHER'S TRIPS TOGETHER.

2. AFTER DISCUSSION OF THE DESIRABILITY OF MEETING ANY SUCH PROTEST WITH A PROMPT PUBLIC RESPONSE, THE BONN GROUP REACHED AGREEMENT ON THE FOLLOWING PLAN OF ACTION:

A. IF THERE IS A SOVIET PROTEST RELATED ONLY TO GENSCHER'S ACCOMPANIMENT OF THE VICE PRESIDENT, THE US MISSION IN BERLIN SHOULD ISSUE A PUBLIC STATEMENT REJECTING THE SOVIET PROTEST. AT FRG REQUEST, THE STATEMENT WOULD ALSO BE ISSUED BY EMBASSY BONN, SO THAT IT WOULD RECEIVE THE SAME COVERAGE AS A STATEMENT THAT WOULD ALSO BE ISSUED BY THE FOREIGN OFFICE.

B. IF SUCH A SOVIET PROTEST MADE REFERENCE ALSO TO GENSCHER'S MEETING WITH DE GUIRINGAUD, THE FRENCH MISSION IN BERLIN AND FRENCH EMBASSY WOULD ISSUE SIMILAR STATEMENTS. IN SUCH CASE, THE THREE MISSIONS IN BERLIN WOULD CONSULT ON THE DESIRABILITY OF A SINGLE STATEMENT ISSUED BY THE CHAIRMAN (UK) PRESS SPOKESMAN OR UNILATERAL STATEMENTS BY THE US AND FRENCH MISSIONS.

C. IN THE EVENT OF A PUBLIC PROTEST BY THE GDR  
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GOVERNMENT, THE US MISSION BERLIN AND EMBASSY BONN WOULD ISSUE PROMPT PRESS STATEMENTS REFUTING THE COMPETENCE OF THE GDR TO COMMENT ON THE LEGALITY OF EVENTS OCCURRING IN WEST BERLIN.

D. IF THE GDR PROTEST SHOULD AGAIN REFER TO THE GENSCHER-DE GUIRINGAUD MEETING, THE FRENCH MISSION AND EMBASSY WOULD ALSO ISSUE STATEMENTS, COORDINATED AS IN B. ABOVE.

E. THE FRG FOREIGN OFFICE IN EITHER CASE WOULD ISSUE A STATEMENT, BRIEFER THAN THE FRG STATEMENT OF JANUARY 21 (REF B), BUT REAFFIRMING THAT STATEMENT.

3. FOLLOWING IS THE TEXT OF THE CONTINGENCY STATEMENT FOR ISSUANCE BY USBER AND US EMBASSY BONN IN RESPONSE TO A PUBLIC SOVIET COMPLAINT:

BEGIN TEXT

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PA-01 PRS-01 SP-02 SS-15 IO-13 ACDA-07 /072 W  
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O R 251928Z JAN 77  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC IMMEDIATE 5028  
USMISSION USBERLIN IMMEDIATE  
INFO AMEMBASSY BERLIN  
AMEMBASSY LONDON  
AMEMBASSY MOSCOW  
AMEMBASSY PARIS  
USMISSION NATO BRUSSELS

C O N F I D E N T I A L SECTION 02 OF 03 BONN 01463

I WOULD LIKE TO STATE THE FOLLOWING WITH REGARD TO  
THE COMPLAINT EXPRESSED BY (BLANK) CONCERNING THE  
PRESENCE IN BERLIN OF THE FOREIGN MINISTER OF THE  
FEDERAL REPUBLIC IN CONNECTION WITH THE VISIT THERE  
BY THE VICE PRESIDENT:

A. THE POSITION OF THE GOVERNMENT OF THE UNITED  
STATES IN THIS MATTER IS CLEAR. THE UNITED STATES  
TAKES SERIOUSLY ITS RIGHTS AND RESPONSIBILITIES  
CONCERNING BERLIN. AS THE VICE PRESIDENT STATED IN  
BERLIN, THE UNITED STATES INSISTS UPON STRICT  
OBSERVANCE AND FULL IMPLEMENTATION OF THE  
QUADRIpartite AGREEMENT OF SEPTEMBER 3, 1971, BY ALL  
PARTIES PARTIES CONCERNED. THERE IS NOTHING  
IN THE QUADRIpartite AGREEMENT WHICH WOULD PREVENT  
THE FOREIGN MINISTER OF THE FEDERAL REPUBLIC  
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FROM VISITING BERLIN.

B. MOREOVER, BECAUSE OF THE CLOSE TIES BETWEEN THE WESTERN SECTORS OF BERLIN AND THE FEDERAL REPUBLIC OF GERMANY, IT IS PERFECTLY NORMAL AND IN ACCORDANCE WITH LONG-STANDING TRADITION FOR THE FOREIGN MINISTER OF THE FEDERAL REPUBLIC TO ACCOMPANY FOREIGN DIGNITARIES ON THEIR VISITS TO BERLIN.

C. DURING HIS VISIT IN BONN, VICE PRESIDENT MONDALE CONDUCTED CLOSE CONSULTATIONS WITH HIS COLLEAGUE, THE VICE CHANCELLOR AND FOREIGN MINISTER. THE VICE PRESIDENT WELCOMED THE FACT THAT MINISTER GENSCHER WAS WITH HIM ON HIS VISIT TO BERLIN.

D. THE UNITED STATES THEREFORE REJECTS THE REMARKS OF (BLANK) AS WITHOUT FOUNDATION OR JUSTIFICATION.

END TEXT

4. FOLLOWING IS THE TEXT OF THE CONTINGENCY STATEMENT TO BE ISSUED BY USBER AND EMBASSY BONN IN THE EVENT OF A PUBLIC GDR PROTEST:

BEGIN TEXT

(LEAD PARAGRAPH SIMILAR TO ABOVE.)

A. THE GDR IS NOT A PARTY TO THE WARTIME AND POSTWAR AGREEMENTS AND DECISIONS REGARDING BERLIN OR TO THE QUADRIPARTITE AGREEMENT OF SEPTEMBER 3, 1971. IT THEREFORE IS NOT COMPETENT TO COMMENT AUTHORITATIVELY ON THESE AGREEMENTS AND DECISIONS.

B. FURTHERMORE, THE GDR HAS NO STANDING TO  
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QUESTION THE PROPRIETY OF EVENTS TAKING PLACE IN THE WESTERN SECTORS OF BERLIN OR THE LEGALITY OF ACTIONS APPROVED BY THE GOVERNMENTS OF THE UNITED STATES, THE UNITED KINGDOM, AND FRANCE IN THE EXERCISE OF THEIR SUPREME AUTHORITY IN THE WESTERN SECTORS OF BERLIN.

C. THUS, THE STATEMENT OF (BLANK)

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CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03 NSAE-00 NSC-05  
PA-01 PRS-01 SP-02 SS-15 IO-13 ACDA-07 /072 W  
-----252015Z 041251 /47

O R 251928Z JAN 77  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC IMMEDIATE 5029  
USMISSION USBERLIN IMMEDIATE  
INFO AMEMBASSY BERLIN  
AMEMBASSY LONDON  
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IS WITHOUT EFFECT.

END TEXT

5. IT WAS THE VIEW OF THE BONN GROUP THAT THE ALLIES  
SHOULD NOT IN THE ABOVE FORMAL STATEMENT ENGAGE THE  
GDR IN A DEBATE ON THE MERITS OF THE GDR COMPLAINT.  
ALLIED SPOKESMEN WOULD, HOWEVER, RESPOND AS FOLLOWS  
IF ASKED BY THE PRESS ABOUT THE GDR CLAIM THAT THE  
GENSCHER VISIT WAS ILLEGAL:

BEGIN TEXT

THERE IS NOTHING IN THE QUADRIPARTITE AGREEMENT  
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WHICH PREVENTS THE FOREIGN MINISTER OF THE FEDERAL REPUBLIC OF GERMANY FROM VISITING THE WESTERN SECTORS OF BERLIN. MOREOVER, IT IS PERFECTLY NORMAL AND IN ACCORDANCE WITH LONG-STANDING PRACTICE FOR HIM TO ACCOMPANY DISTINGUISHED FOREIGN VISITORS TO THE WESTERN SECTORS OF BERLIN.

END TEXT.

6. COMMENT: AFTER THE VICE PRESIDENT'S VISIT, USBER IS REQUESTED TO ADVISE US OF ANY NECESSARY CHANGES IN THE WORDING OF PARA 3.A., ABOVE, TO ASSURE ACCURATE QUOTATION OF THE VICE PRESIDENT'S REMARKS IN BERLIN. WE WILL ALSO WISH TO COORDINATE AGAIN BEFORE ACTUAL RELEASE OF STATEMENTS, TO MAKE CERTAIN THEY ARE RESPONSIVE TO THE PROTEST(S).

7. THE MOST LIKELY TIME FOR A PROTEST WOULD BE IN JANUARY 27 MORNING PRESS. UNLESS INSTRUCTED TO THE CONTRARY, WE WOULD PROCEED WITH ISSUING THE STATEMENT(S) UNDER CONDITIONS DESCRIBED ABOVE AS SOON AS POSSIBLE THEREAFTER.  
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## Message Attributes

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**TAGS:** PFOR, PGOV, WB, GE, GC, UR, US, UK, FR, (GENSCHER, HANS-DIETRICH)  
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**Review Markings:**  
Margaret P. Grafeld  
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